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ALEXANDER C. SCHOCH, GENERAL COUNSEL

RAILROAD COMMISSION OF TEXAS

OFFICE OF GENERAL COUNSEL

MEMORANDUM

TO: Chairman Christi Craddick
Commissioner Wayne Christian
Commissioner Jim Wright

FROM: Haley Cochran, Assistant General Counsel

THROUGH: Alexander C. Schoch, General Counsel

DATE: August 15, 2024

SUBJECT: Proposed amendments to 16 TAC §3.70 and various rules in Chapter 8

August 15, 2024		
Approved	Denied	Abstain

Attached is Staff’s recommendation to publish proposed amendments to 16 Texas Administrative Code §3.70, relating to Pipeline Permits Required, and various rules in 16 Texas Administrative Code Chapter 8. The Commission proposes amendments in §3.70 to incorporate federal categories of pipelines and to clarify reporting requirements due to corresponding amendments proposed in Chapter 8. Proposed amendments in §3.70 also add a procedure for filing and processing of a “single-signature” Form T-4.

The proposed amendments in §8.1 update the effective date of the rule to incorporate federal pipeline safety requirements added in recent federal rulemakings by the Pipeline and Hazardous Materials Safety Administration (PHMSA). Section 8.1 is proposed to be amended to adopt the federal requirements by reference as of December 9, 2024, and therefore, would incorporate several federal rulemakings. Included is PHMSA’s rulemaking extending reporting requirements to all gas gathering operators and setting minimum safety requirements for certain gas gathering pipelines with large diameters and high operating pressures. Other updates and corresponding amendments are proposed in other sections of Chapter 8.

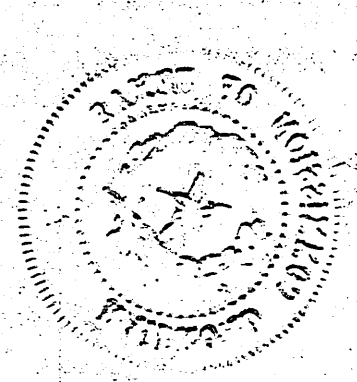
Staff requests the Commission’s approval to publish the proposed amendments in the *Texas Register* for public comment. If approved at conference on August 15th, the proposal should appear in the August 30th issue of the *Texas Register*. The proposal and an online comment form would also be made available on the Commission’s website, giving interested persons more than two additional weeks to review and submit comments to the Commission.

Cc: Danny Sorrells, Acting Executive Director and Director of the Oil and Gas Division
Kari French, Director, Oversight and Safety Division
Stephanie Weidman, Pipeline Safety Director, Oversight and Safety Division

UNITED STATES OF AMERICA

DEPARTMENT OF THE INTERIOR

BUREAU OF LAND MANAGEMENT



[Signature]

[Title]

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[Signature]

[Title]

1 The Railroad Commission of Texas (Commission) proposes amendments to §3.70, relating to
2 Pipeline Permits Required, The Commission proposes the amendments in §3.70 to align with changes
3 proposed concurrently in Chapter 8, relating to Pipeline Safety Regulations, which incorporate federal
4 requirements. The proposed amendments to §3.70 also remove dates from the rule that no longer apply
5 and incorporate a procedure related to the Form T-4B.

6 The Commission proposes amendments in §3.70 (i)(1)(A) and (B) to incorporate federal
7 categories of pipelines and to clarify reporting requirements. In the Commission's proposal to amend §8.1
8 of this title, which is proposed concurrently with these amendments to §3.70, the Commission proposes to
9 incorporate minimum safety standards from the Pipeline and Hazardous Materials Safety Administration
10 (PHMSA). PHMSA's standards extend reporting requirements to all gas gathering operators and apply a
11 set of minimum safety requirements to certain gas gathering pipelines with large diameters and high
12 operating pressures. The proposed amendments to §3.70(i) incorporate federal pipeline classifications and
13 ensure gas gathering lines are regulated consistent with PHMSA's requirements.

14 The proposed amendments in subsection (i)(2) and (3) and subsection (j) remove dates that were
15 included in the rule when the fees were first adopted.

16 The Commission proposes amendments in subsection (o) to clarify the procedure for filing Form
17 T-4B when the transferee operator is unable to obtain the signature of the transferor operator. This
18 situation is addressed in the oil and gas context in §3.58 of this title (relating to Certificate of Compliance
19 and Transportation Authority; Operator Reports) and the related Single-Signature Form P-4 process. The
20 Commission proposes a similar process in subsection (o) because this situation also occurs with pipeline
21 transfers.

22 The Commission proposes new subsection (r) to require updates in the permitting system related
23 to gas gathering pipelines, indicating the federal categories as proposed in subsection (i). The proposed
24 amendments state that, beginning December 9, 2024, operators shall amend gas permits to include all gas
25 gathering pipelines defined as Type A, Type B, Type C, or Type R in 49 CFR §192.8. The permit
26 amendments shall be filed on the Commission's online permitting system by March 31, 2025. The
27 Commission notes that the proposed dates of December 9, 2024 and March 31, 2025, are based on the
28 expected rulemaking schedule and these dates may be adjusted upon adoption.

29 Ms. Stephanie Weidman, Pipeline Safety Director, Oversight and Safety Division, has determined
30 that for each year of the first five years that the amendments will be in effect, there will be no additional
31 cost to state government as a result of enforcing and administering the amendments as proposed. There is
32 also no fiscal effect on local government. The Commission anticipates additional revenue from annual
33 fees due to the proposed amendments as described in more detail below.

1 Ms. Weidman has determined that for each year of the first five years the proposed amendments
2 are in effect the primary public benefit will be compliance with applicable federal law.

3 Ms. Weidman has determined that for each year of the first five years that the proposed
4 amendments will be in effect, certain persons required to comply as a result of adoption of the proposed
5 amendments will incur economic costs. For operators with Type C pipeline facilities, the annual fee per
6 mile will change from \$10 per mile to \$20 per mile. For other operators, there will be no economic
7 impact. Based on data gathered as of the end of calendar year 2023, the Commission estimates that
8 approximately 39,500 miles of Type C gathering lines will be impacted by the fee increase. Therefore, the
9 Commission will receive additional fee revenue of approximately \$395,000. The fee increase for
10 operators of Type C facilities is prompted by PHMSA's recent regulations for these facilities, which were
11 formally not regulated.

12 Texas Government Code, §2006.002, relating to Adoption of Rules with Adverse Economic
13 Effect, directs that, as part of the rulemaking process, a state agency prepare an economic impact
14 statement that assesses the potential impact of a proposed rule on rural communities, small businesses,
15 and micro-businesses, and a regulatory flexibility analysis that considers alternative methods of achieving
16 the purpose of the rule if the proposed rule will have an adverse economic effect on rural communities,
17 small businesses, or micro-businesses. The proposed amendments will not have an adverse economic
18 effect on rural communities, small businesses, or micro-businesses. Therefore, the regulatory flexibility
19 analysis is not required.

20 The Commission has also determined that the proposed amendments will not affect a local
21 economy. Therefore, the Commission has not prepared a local employment impact statement pursuant to
22 Texas Government Code §2001.022.

23 The Commission has determined that the proposed amendments do not meet the statutory
24 definition of a major environmental rule as set forth in Texas Government Code, §2001.0225(a);
25 therefore, a regulatory analysis conducted pursuant to that section is not required.

26 During the first five years that the amendments would be in effect, the proposed amendments
27 would not: create or eliminate a new government program or create a new regulation. The proposed
28 amendments expand the Commission's existing regulations to certain types of pipeline facilities,
29 consistent with federal requirements. The proposed amendments do not require an increase in future
30 legislative appropriations and do not increase or decrease fees required to be paid to the Commission for
31 most operators. As noted above, the proposed amendments increase fees from \$10 per mile to \$20 per
32 mile for operators of Type C pipeline facilities. The proposed amendments do not require the creation of
33 employee positions or the elimination of existing employee positions. Finally, the proposed amendments

1 would not affect the state's economy. As discussed above, the proposed amendments incorporate federal
2 pipeline categories, remove dates that no longer apply, and clarify the procedure for a single-signature T-
3 4B.

4 Comments on the proposed amendments may be submitted to Rules Coordinator, Office of
5 General Counsel, Railroad Commission of Texas, P.O. Box 12967, Austin, Texas 78711-2967; online at
6 www.rrc.texas.gov/general-counsel/rules/comment-form-for-proposed-rulemakings; or by electronic mail
7 to rulescoordinator@rrc.texas.gov. The Commission will accept comments until 5:00 p.m. on Monday,
8 September 30, 2024. The Commission finds that this comment period is reasonable because the proposal
9 and an online comment form will be available on the Commission's website more than two weeks prior to
10 Texas Register publication of the proposal, giving interested persons additional time to review, analyze,
11 draft, and submit comments. The Commission cannot guarantee that comments submitted after the
12 deadline will be considered. For further information, call Ms. Weidman at (512) 463-2519. The status of
13 Commission rulemakings in progress is available at [www.rrc.texas.gov/general-counsel/rules/proposed-](http://www.rrc.texas.gov/general-counsel/rules/proposed-rules)
14 [rules](http://www.rrc.texas.gov/general-counsel/rules/proposed-rules). Once received, all comments are posted on the Commission's website at
15 <https://rrc.texas.gov/general-counsel/rules/proposed-rules/>. If you submit a comment and do not see the
16 comment posted at this link within three business days of submittal, please call the Office of General
17 Counsel at (512) 463-7149. The Commission has safeguards to prevent emailed comments from getting
18 lost; however, your operating system's or email server's settings may delay or prevent receipt.

19 The Commission proposes the amendments pursuant to Texas Natural Resources Code, §81.071,
20 which authorizes the Commission to establish pipeline safety and regulatory fees to be assessed for
21 permits or registrations for pipelines under the jurisdiction of the Commission's pipeline safety and
22 regulatory program. Additionally, the Commission proposes the amendments pursuant to Texas Natural
23 Resources Code §81.051 and §81.052, which provide the Commission with jurisdiction over all persons
24 owning or operating pipelines in Texas and the authority to adopt all necessary rules for governing and
25 regulating persons and their operations under the jurisdiction of the Commission; Texas Natural
26 Resources Code §86.041 and §86.042, which allow the Commission broad discretion in adopting rules to
27 prevent waste in the piping and distribution of gas, require records to be kept and reports made, and
28 provide for the issuance of permits and other evidences of permission; Texas Natural Resources Code
29 §111.131 and §111.132, which authorize the Commission to promulgate rules for the government and
30 control of common carriers and public utilities; and Texas Utilities Code §§121.201 - 121.210, which
31 authorize the Commission to adopt safety standards and practices applicable to the transportation of gas
32 and associated pipeline facilities within Texas to the maximum degree permissible under, and to take any
33 other requisite action in accordance with, 49 United States Code Annotated, §§60101, et seq.

1 Statutory authority: Texas Natural Resources Code §§81.051, 81.052, 86.041, 86.042, 111.131,
2 and 111.132; Texas Utilities Code, §§121.201 - 121.210; and 49 United States Code Annotated, §§60101,
3 et seq.

4 Cross-reference to statute: Texas Natural Resources Code, Chapter 81, Chapter 86, and Chapter
5 111, and Texas Utilities Code, Chapter 121; and 49 United States Code Annotated, Chapter 601.

6
7 §3.70. Pipeline Permits Required.

8 (a) Each operator of a pipeline or gathering system, other than an operator excluded under
9 §8.1(b)(4) of this title (relating to General Applicability and Standards), subject to the jurisdiction of the
10 Commission, shall obtain a pipeline permit, to be renewed annually, from the Commission as provided in
11 this rule. Production or flow lines that are subject to §8.1(a)(1)(B) and (a)(1)(D) of this title must comply
12 with this section. All other production or flow lines as defined in this subsection are exempt from
13 complying with this section. A production or flow line is piping used for production operations that
14 generally occur upstream of gathering or other pipeline facilities. For the purposes of this subsection,
15 piping used in "production operations" means piping used for production and preparation for
16 transportation or delivery of hydrocarbon gas and/or liquids, and includes the following processes:

17 (1) extraction and recovery, lifting, stabilization, treatment, separation, production
18 processing, storage, and measurement; and

19 (2) associated production compression, gas lift, gas injection, or fuel gas supply.

20 (b) To obtain a new pipeline permit or to amend a permit because of a change of classification, an
21 operator shall file an application for a pipeline permit on the Commission's online permitting system. The
22 operator shall include or attach the following documentation and information:

23 (1) the contact information for the individual who can respond to any questions
24 concerning the pipeline's construction, operation or maintenance;

25 (2) the requested classification and purpose of the pipeline or pipeline system as a
26 common carrier, a gas utility or a private line;

27 (3) a sworn statement from the pipeline applicant providing the operator's factual basis
28 supporting the classification and purpose being sought for the pipeline, including, if applicable, an
29 attestation to the applicant's knowledge of the eminent domain provisions in Texas Property Code,
30 Chapter 21, and the Texas Landowner's Bill of Rights as published by the Office of the Attorney General
31 of Texas; and

32 (4) documentation to provide support for the classification and purpose being sought for
33 the pipeline, if applicable; and

1 (5) any other information requested by the Commission.

2 (c) To renew an existing permit, to amend an existing permit for any reason other than a change
3 in classification, or to cancel an existing permit, an operator shall file an application for a pipeline permit
4 on the Commission's online filing system. The operator shall include or attach:

5 (1) the contact information for the individual who can respond to any questions
6 concerning the pipeline's construction, operation, or maintenance; change in operator or ownership; or
7 other change including operator cessation of pipeline operation;

8 (2) a statement from the pipeline operator confirming the current classification and
9 purpose of the pipeline or pipeline system as a common carrier, a gas utility or a private line, if
10 applicable; and

11 (3) any other information requested by the Commission.

12 (d) Upon receipt of a complete permit application, the Commission has 30 calendar days to issue,
13 amend, or deny the pipeline permit as filed. If the Commission determines that the application is
14 incomplete, the Commission shall promptly notify the applicant of the deficiencies and specify the
15 additional information necessary to complete the application. Upon receipt of a revised application, the
16 Commission has 30 calendar days to determine if the application is complete and issue, amend, or deny
17 the pipeline permit as filed.

18 (e) If the Commission is satisfied from the application and the documentation and information
19 provided in support thereof, and its own review, that the proposed line is, or will be laid, equipped,
20 managed and operated in accordance with the laws of the state and the rules and regulations of the
21 Commission, the permit may be granted. The pipeline permit, if granted, shall classify the pipeline as a
22 common carrier, a gas utility, or a private pipeline based upon the information and documentation
23 submitted by the applicant and the Commission's review of the application.

24 (f) This rule applies to applications made for new pipeline permits and to amendments, renewals,
25 and cancellations of existing pipeline permits. The classification of a pipeline under this rule applies to
26 extensions, replacements, and relocations of that pipeline.

27 (g) The Commission may delegate the authority to administratively issue pipeline permits.

28 (h) The pipeline permit, if granted, shall be revocable at any time after a hearing, held after 10
29 days' notice, if the Commission finds that the pipeline is not being operated in accordance with the laws
30 of the state and the rules and regulations of the Commission including if the permit is not renewed
31 annually as required in subsection (a) of this section.

1 (i) Each pipeline operator shall pay an annual fee based on the pipeline operator's permitted
2 mileage of pipeline not later than [~~by August 31, 2018, for the initial year that the requirement is in effect,~~
3 ~~and by~~] April 1 of [~~for~~] each [~~subsequent~~] year.

4 (1) For purposes of calculating the mileage fee, the Commission will categorize pipelines
5 into two groups.

6 (A) Group A includes transmission and gathering pipelines that are required by
7 Commission rules to have a valid T-4 permit to operate and are subject to the regulations in 49 CFR Parts
8 192 and 195, such as natural gas transmission and storage pipelines, natural gas gathering pipelines
9 defined as Type A, Type B, or Type C in 49 CFR §192.8, hazardous liquids transmission and storage
10 pipelines, regulated rural [~~and~~] hazardous liquids gathering pipelines under 49 CFR §195.11, and
11 hazardous liquid low-stress rural pipelines under 49 CFR §195.12.

12 (B) Group B includes pipelines that are required by Commission rules to have a
13 valid T-4 permit to operate but are only subject to the reporting requirements [~~not subject to the~~
14 ~~regulations~~] in 49 CFR Parts 191 [~~192~~] and 195 such as Type R gathering pipelines as defined in 49 CFR
15 §192.8, and reporting-regulated-only gathering lines as defined in 49 CFR §195.15. [~~Group B also~~
16 ~~includes gathering pipelines required to comply with §8.110 of this title (relating to Gathering Pipelines).]~~

17 (2) An operator of a Group A pipeline shall pay an annual fee of \$20 per mile of pipeline
18 based on the number of miles permitted to that operator as of [~~June 29, 2018, for the initial year that the~~
19 ~~requirement is in effect and as of~~] December 31 of [~~for~~] each [~~subsequent~~] year.

20 (3) An operator of a Group B pipeline shall pay an annual fee of \$10 per mile of pipeline
21 based on the number of miles permitted to that operator as of [~~June 29, 2018, for the initial year that the~~
22 ~~requirement is in effect and as of~~] December 31 of [~~for~~] each [~~subsequent~~] year.

23 (4) Any pipeline distance that is a fraction of a mile will be considered as one mile and
24 will be assessed a \$20 or \$10 fee, as appropriate.

25 (5) Fees due to the Commission for mileage transferred from one operator to another
26 operator pursuant to subsection (o) of this section will be captured in the next mileage fee to be calculated
27 on the following December 31 and paid by the new operator.

28 (j) Each [~~Beginning October 1, 2018, each~~] pipeline operator shall pay a \$500 permit processing
29 fee for each new permit application and permit renewal.

30 [(1) ~~From October 1, 2018, to August 31, 2020, the permit renewal date for a pipeline~~
31 ~~operator who has an existing, valid permit in the Commission's online filing system will be the date~~
32 ~~shown in the online filing system on June 29, 2018, when the pipeline mileage is calculated for purposes~~

1 of paying the mileage fee. A permit renewal date will not be affected or changed by an operator
2 requesting or receiving a permit amendment.]

3 ~~(2)~~ (3) ~~Each operator~~ [~~Beginning September 1, 2020, operators~~] shall file the [~~their~~] annual
4 renewals as follows:

5 (1) [~~(A)~~] Companies with names beginning with letters A through C shall file in
6 February;

7 (2) [~~(B)~~] Companies with names beginning with letters D through E shall file in
8 March;

9 (3) [~~(C)~~] Companies with names beginning with letters F through L shall file in
10 April;

11 (4) [~~(D)~~] Companies with names beginning with letters M through P shall file in
12 May;

13 (5) [~~(E)~~] Companies with names beginning with letters Q through T shall file in
14 June; and

15 (6) [~~(F)~~] Companies with names beginning with letters U through Z and
16 companies with names beginning with numerical values or other symbols shall file in July.

17 (k) Each operator [~~Beginning September 1, 2020, operators~~] shall comply with the following:

18 (1) If a permit is transferred, in the Commission fiscal year of the transfer the acquiring
19 operator shall renew that permit in its designated month pursuant to subsection (j)(2) of this section. If the
20 acquiring operator receives a transferred permit in a Commission fiscal year and its renewal month has
21 already passed, the acquiring operator shall pay the renewal fee upon transfer.

22 (2) If an operator adds a new permit and pays the new permit fee, the operator is not
23 required to pay the renewal fee for that permit in the same Commission fiscal year.

24 (3) If an operator adds a new permit after its renewal month has passed, the new permit
25 shall be renewed the following Commission fiscal year in the operator's designated month pursuant to
26 subsection (j)(2) of this section.

27 (l) A pipeline operator who fails to renew a permit on or before the renewal deadline which is the
28 last day of the operator's required filing month as specified in subsection (j) of this section shall pay a
29 late-filing fee as follows:

30 (1) \$250, if the renewal application is received within 30 calendar days after the renewal
31 deadline date;

32 (2) \$500, if the renewal application is received more than 30 calendar days and no more
33 than 60 calendar days after the renewal deadline date; and

1 (3) \$700, if the renewal application is received more than 60 calendar days after the
2 renewal deadline date.

3 (4) If the renewal application is not received within 90 calendar days of the renewal
4 deadline date, the Commission may assess a penalty and/or revoke the operator's permit in accordance
5 with subsection (h) of this section.

6 (m) A pipeline operator with a total mileage of 50 miles or less of pipeline who fails to pay the
7 annual mileage fee as specified in subsection (i) of this section shall pay a late-filing fee as follows:

8 (1) \$125, if the fee is received within 30 calendar days of April 1;

9 (2) \$250, if the fee is received more than 30 calendar days and no more than 60 calendar
10 days after April 1; and

11 (3) \$350, if the fee is received more than 60 calendar days after April 1.

12 (4) If the fee is not received within 90 calendar days of April 1, the Commission may
13 assess a penalty and/or revoke the operator's permit in accordance with subsection (h) of this section.

14 (n) A pipeline operator with a total mileage of more than 50 miles of pipeline who fails to pay the
15 annual mileage fee shall pay a late-filing fee as follows:

16 (1) \$250, if the fee is received within 30 calendar days of August 31 for the initial year
17 that the requirement is in effect and April 1 for each subsequent year;

18 (2) \$500, if the fee is received more than 30 calendar days and no more than 60 calendar
19 days after August 31 for the initial year that the requirement is in effect and April 1 for each subsequent
20 year; and

21 (3) \$700, if the fee is received more than 60 calendar days after August 31 for the initial
22 year that the requirement is in effect and April 1 for each subsequent year.

23 (4) If the fee is not received within 90 calendar days of August 31 for the initial year that
24 the requirement is in effect or April 1 for each subsequent year, the Commission may assess a penalty
25 and/or revoke the operator's permit in accordance with subsection (h) of this section.

26 (o) A pipeline operator who has been issued a permit and is transferring the pipeline or a portion
27 of the pipeline included on the permit to another operator shall file a notification of transfer with the
28 Commission within 30 days following the transfer. The transferee and transferor ~~[An]~~ operator shall
29 ~~[may]~~ file a fully executed Form T-4B as a notification of transfer. The Commission may use a fully
30 executed Form T-4B to remove the pipeline that is the subject of the transfer from the transferor operator
31 and assign the mileage to the transferee operator for calculation of the annual mileage fee. The transferee
32 operator ~~[to which the pipeline has been transferred]~~ shall amend its permit to include the pipeline or

1 portion of the pipeline within 30 days following the Commission's approval of the transfer or the operator
2 may be subject to a penalty for operating without a permit pursuant to subsection (p) of this section.

3 (1) A transferee operator may file a Form T-4B signed only by the transferee operator as
4 a notification of transfer with the Commission only upon presenting to the Commission for its review,
5 concurrently with Form T-4B:

6 (A) evidence that the transferee operator made a good faith effort to procure the
7 transferor operator's signature; and

8 (B) documentation establishing that the transferee operator has a legal right to
9 operate the pipeline.

10 (2) Prior to approving a single-signature Form T-4B filed pursuant to paragraph (1) of
11 this subsection, the Commission shall issue notice to the transferor operator, providing the operator 15
12 days to contest the transfer and request a hearing. Upon receipt of a timely response requesting a hearing,
13 the matter shall be referred to the Hearings Division for adjudication as a contested case.

14 (p) A pipeline operator who operates a pipeline without a permit, with an expired permit, or who
15 otherwise fails to comply with this section, may be assessed a penalty as prescribed in §8.135 of this title
16 (relating to Penalty Guidelines for Pipeline Safety Violations).

17 (q) Interstate pipelines are exempt from the fee requirements of this section.

18 (r) Beginning December 9, 2024, operators shall comply with the following.

19 (1) All gas permits shall be amended to include all gas gathering pipelines defined as
20 Type A, Type B, Type C, or Type R in 49 CFR §192.8. The permit amendments shall be filed on the
21 Commission's online permitting system by March 31, 2025. The amendment shapefile shall indicate each
22 segment as Type A, Type B, Type C, or Type R, and include any other information requested by the
23 Commission.

24 (2) A gas permit will not be eligible for renewal if the permit has not been amended by
25 March 31, 2025, in accordance with paragraph (1) of this subsection. If the gas permit does not have any
26 gas gathering pipelines to be amended or added, the operator shall include with its 2025 renewal
27 submission a statement on the submitted cover letter attesting to that fact. The Commission may request
28 additional information as necessary to confirm the statement.

29
30 This agency hereby certifies that the proposal has been reviewed by legal counsel and found to be
31 within the agency's authority to adopt.

32 Issued in Austin, Texas on August 15th, 2024.

33 Filed with the Office of the Secretary of State on August 15th, 2024.

Haley Cochran

Haley Cochran

Assistant General Counsel, Office of General Counsel
Railroad Commission of Texas

1 The Railroad Commission of Texas proposed amendments to §§8.1, 8.101, 8.110, 8.115, 8.125,
2 8.201, 8.208, 8.209, and 8.210, relating to General Applicability and Standards; Pipeline Integrity
3 Assessment and Management Plans for Natural Gas and Hazardous Liquids Pipelines; Gathering
4 Pipelines; New Construction Commencement Report; Waiver Procedure; Pipeline Safety and Regulatory
5 Program Fees; Mandatory Removal and Replacement Program; Distribution Facilities Replacements; and
6 Reports. The Commission proposes these amendments to capture the federal Pipeline and Hazardous
7 Materials Safety Administration (PHMSA) latest standards, to clarify areas of the rules that staff receives
8 regular inquires on, and to clarify how pipeline operators should report and file with Commission.

9 The Commission proposes amendments to §8.1(a)(1)(B) to clarify the requirements for gas
10 production lines located in populated areas. These proposed amendments also impact current
11 requirements under 16 TAC §3.70, relating to Pipeline Permits Required, that exempt production lines
12 from the permitting rule. The Commission proposes amendments to §3.70 concurrently to the proposed
13 amendments to rules in Chapter 8.

14 The Commission proposes an amendment in §8.1(a)(1)(D) to clarify that all offshore pipelines
15 (both production and gathering) located in Texas waters shall follow 49 CFR 192 and 49 CFR 195.

16 The Commission proposes an amendment to §8.1(b) to update the minimum safety standards and
17 to adopt by reference the Department of Transportation (DOT) pipeline safety standards found in 49 CFR
18 Part 191, Transportation of Natural and Other Gas by Pipeline; Annual Reports, Incident Reports, and
19 Safety-Related Condition Reports; 49 CFR Part 192, Transportation of Natural and Other Gas by
20 Pipeline: Minimum Federal Safety Standards; and 49 CFR Part 195, Transportation of Hazardous Liquids
21 by Pipeline. Current subsection (b) adopted the federal pipeline safety standards as of September 6, 2021.
22 The amendment changes the date to December 9, 2024, the estimated effective date of the rule
23 amendments, to capture the federal Pipeline and Hazardous Materials Safety Administration (PHMSA)
24 pipeline safety rule amendments summarized in the following paragraphs. Once the effective date is
25 determined, the Commission will adopt this rule with a change from the proposal to indicate the final
26 effective date.

27 Docket No. PHMSA-2011-0023: Amdt. Nos. 191-30 and 192-129 revises the Federal Pipeline
28 Safety Regulations to improve the safety of onshore gas gathering pipelines effective May 16, 2022. This
29 final rule addresses Congressional mandates, Government Accountability Office recommendations, and
30 public input received as part of the rulemaking process. The amendments in this final rule extend
31 reporting requirements to all gas gathering operators and apply a set of minimum safety requirements to
32 certain gas gathering pipelines with large diameters and high operating pressures. The rule does not affect

1 offshore gas gathering pipelines.

2 Following the previously discussed final rule, Docket No. PHMSA-2011-0023: Amdt. Nos. 191-
3 31 and 192-131, effective May 16, 2022, PHMSA noted its April 1, 2022, response denying a petition for
4 reconsideration of the final rule titled "Safety of Gas Gathering Pipelines: Extension of Reporting
5 Requirements, Regulation of Large, High-Pressure Lines, and Other Related Amendments." This final
6 rule also makes clarifications and two technical corrections to that rulemaking. Lastly, this final rule
7 memorializes a limited enforcement discretion in connection with that rulemaking's amendment of the
8 regulatory definition of "incidental gathering." The Commission will adhere to the limited stay of
9 enforcement.

10 Docket No. PHMSA-2013-0255: Amdt. Nos. 192-130 and 195-105, revises the Federal Pipeline
11 Safety Regulations applicable to most newly constructed and entirely replaced onshore gas transmission,
12 Type A gas gathering, and hazardous liquid pipelines with diameters of six inches or greater, effective
13 October 5, 2022. In the revised regulations, PHMSA requires operators of these lines to install rupture-
14 mitigation valves (i.e., remote-control or automatic shut-off valves) or alternative equivalent technologies,
15 and establishes minimum performance standards for those valves' operation to prevent or mitigate the
16 public safety and environmental consequences of pipeline ruptures. This final rule establishes
17 requirements for rupture-mitigation valve spacing, maintenance and inspection, and risk analysis. The
18 final rule also requires operators of gas and hazardous liquid pipelines to contact 911 emergency call
19 centers immediately upon notification of a potential rupture and conduct post-rupture investigations and
20 reviews. PHMSA requires that operators also incorporate lessons learned from such investigations and
21 reviews into operators' personnel training and qualifications programs, and in design, construction,
22 testing, maintenance, operations, and emergency procedure manuals and specifications. PHMSA
23 promulgated these regulations in response to congressional directives following major pipeline incidents
24 where there were significant environmental consequences or losses of human life. The revisions are
25 intended to achieve better rupture identification, response, and mitigation of safety, greenhouse gas, and
26 environmental justice impacts.

27 Following the previously discussed final rule, Docket No. PHMSA-2013-0255: Amdt. Nos. 192-
28 134 and 195-106, effective August 1, 2023, made editorial and technical corrections clarifying the
29 regulations promulgated in its April 8, 2022, final rule titled "Pipeline Safety: Requirement of Valve
30 Installation and Minimum Rupture Detection Standards" for certain gas, hazardous liquid, and carbon
31 dioxide pipelines. The final rule also codifies the results of judicial review of that final rule.

32 Docket No. PHMSA-2011-0023: Amdt. No. 192-132, amended the federal pipeline safety

1 regulations in 49 CFR Part 192 to improve the safety of onshore gas transmission pipelines effective May
2 24, 2023. The final rule addresses several lessons learned following the Pacific Gas and Electric
3 Company incident that occurred in San Bruno, CA, on September 9, 2010, and responds to public input
4 received as part of the rulemaking process. The amendments in this final rule clarify certain integrity
5 management provisions, codify a management of change process, update and bolster gas transmission
6 pipeline corrosion control requirements, require operators to inspect pipelines following extreme weather
7 events, strengthen integrity management assessment requirements, adjust the repair criteria for high-
8 consequence areas, create new repair criteria for non-high consequence areas, and revise or create specific
9 definitions related to these amendments.

10 Following the previously discussed final rule, Docket No. PHMSA-2011-0023: Amdt. No. 192-
11 133, also effective May 24, 2023, made necessary technical corrections in 49 CFR Part 192 to ensure
12 consistency within, and the intended effect of, a recently issued final rule titled "Safety of Gas
13 Transmission Pipelines: Repair Criteria, Integrity Management Improvements, Cathodic Protection,
14 Management of Change, and Other Related Amendments."

15 Docket No. PHMSA-2016-0002, Amdt. Nos. 192-135, 195-107, amended 49 CFR Parts 192 and
16 195 regarding periodic updates of regulatory references to technical standards and miscellaneous
17 amendments which amended the Federal pipeline safety regulations (PSRs) to incorporate by reference all
18 or parts of more than 20 new or updated voluntary, consensus industry technical standards. This action
19 allows pipeline operators to use current technologies, improved materials, and updated industry and
20 management practices. Additionally, PHMSA is clarifying certain regulatory provisions and making
21 several editorial corrections. The effective date of this final rule was June 28, 2024.

22 The Commission proposes amendments in §8.1(b)(3) to align the rule text with federal
23 exemptions allowed under 49 CFR §199.2(c)(1).

24 The Commission proposes several amendments in §8.101. First, the amendments proposed in
25 subsection (b) clarify which pipelines referenced in 49 CFR Part 195 are subject to subsection (b)'s
26 requirements - pipeline facilities used in the transportation of hazardous liquids or carbon dioxide. The
27 current rule's figure clarified which pipelines were subject to the requirements but the rule language was
28 unclear. The Commission also proposes amendments in §8.101(b)(1)(C) and (b)(1)(F) to align state
29 integrity rules with the federal requirements. Amendments proposed in §8.101(d) state that operators of
30 pipelines subject to 49 CFR §192.710 shall follow the remediation requirements required by 49 CFR
31 §192.710(f). Corresponding changes are made to the Figure in the section.

32 The Commission proposes amendments in §8.110 to incorporate PHMSA definitions of types of

1 gathering lines. For gas, the amendments incorporate new terms “Type C” and “Type R”; for liquid, the
2 amendments incorporate the designation “reporting-regulated-only” gathering lines. These proposed
3 amendments incorporate the newer terminology consistent with federal rules.

4 The Commission proposes amendments to §8.115 to require operators of liquefied natural gas
5 (LNG) facilities to report the construction of a new LNG plant or LNG facility to the Commission. This
6 change is proposed as new paragraph (2) and the remaining paragraphs are renumbered. The Commission
7 proposes amendments in current §8.115(a)(4), renumbered as paragraph (5), to clarify that for liquefied
8 petroleum gas distribution systems, natural gas distribution systems, or master meter systems, distribution
9 relocation or replacement is not required to be reported to the RRC if the construction is less than three
10 miles in length. Amendments proposed in current subsection (a)(7), renumbered as paragraph (8), exempt
11 Type R gas gathering pipelines and the “reporting-regulated-only” liquid gathering pipelines from the
12 construction notification requirement. Type C pipelines must still comply with this requirement. The
13 other amendments proposed in §8.115 allow electronic filing of required forms and reports either through
14 email or using the Commission's online application for inspections and permits, which is currently called
15 the Pipeline Inspection Permitting System (PIPES) and is available on the Commission's website.

16 The Commission proposes amendments to §8.125(e) to change terminology to align with the
17 Commission's online filing system called CASES. Applications previously referred to as "dockets" are
18 now called "cases." In addition, amendments proposed in subsection (e) require that a notice of a waiver
19 application include the division's email address in addition to other required contents. Similarly,
20 amendments proposed in subsection (f) allow affected persons who have received notice of a waiver
21 application to object to, support, or request a hearing via email.

22 The Commission proposes amendments to §8.201(b)(2) and (c)(1) to require payments through
23 the Commission's online application for inspections and permits, which is currently called the Pipeline
24 Inspection Permitting System (PIPES).

25 The Commission proposes amendments in §8.208(j) to change reporting requirements.
26 Commission staff states operators no longer need to file these reports with the Commission. Instead, they
27 should maintain a progress report annually and provide to the Commission upon request.

28 The Commission proposes an amendment in §8.209(a) to clarify that 49 CFR §192.1003(b) may
29 provide an exemption. The Commission also proposes amendments in subsection (j) to clarify how an
30 operator of a gas distribution system that is subject to the requirements of §7.310 of this title (relating to
31 System of Accounts) may account for the investment and expense incurred to comply with the
32 requirements of §8.209. Operators of gas distribution systems have inconsistently applied the provisions

1 of §8.209(j)(1)(C) when recording interest on the balance of the regulatory asset account allowed by
2 §8.209(j)(1). This amendment clarifies that the utility's cost of long-term debt based on the pre-tax cost of
3 capital for the utility as approved by the Commission in the utility's last statement of intent rate case is
4 the appropriate metric by which to record interest on the balance of the account.

5 The Commission proposes amendments in §8.210(e) to require an operator to submit the PS-95
6 even if there are no leaks discovered. Additional amendments add references to the Commission's online
7 permit application.

8 Stephanie Weidman, Pipeline Safety Director, Oversight and Safety Division, has determined
9 there will be no cost to the Commission as a result of the proposed amendments. Ms. Weidman has
10 determined that for the first five years the amendments will be in effect, there will be no fiscal
11 implications for local governments as a result of enforcing the amendments.

12 Ms. Weidman has also determined that the public benefit anticipated as a result of enforcing or
13 administering the amendments will be consistency with federal requirements.

14 Ms. Weidman has determined that for each year of the first five years that the amendments will
15 be in effect, there will be no additional economic costs for persons required to comply as a result of
16 Commission adoption of the proposed amendments. Persons required to comply with the PHMSA
17 requirements must do so regardless of whether the requirements are adopted in Commission rules.
18 Therefore, the proposed amendments to Commission rules do not create economic costs for persons
19 required to comply.

20 In accordance with Texas Government Code, §2006.002, the Commission has determined there
21 will be no adverse economic effect on rural communities, small businesses or micro-businesses resulting
22 from the proposed amendments. As discussed above, there will be no additional economic costs for
23 persons required to comply as a result of adoption of the proposed amendments; therefore, the
24 Commission has not prepared the economic impact statement or the regulatory flexibility analysis
25 required under §2006.002.

26 The Commission has determined that the proposed rulemaking will not affect a local economy;
27 therefore, pursuant to Texas Government Code, §2001.022, the Commission is not required to prepare a
28 local employment impact statement for the proposed rules.

29 The Commission has determined that the proposed amendments do not meet the statutory
30 definition of a major environmental rule as set forth in Texas Government Code, §2001.0225; therefore, a
31 regulatory analysis conducted pursuant to that section is not required.

32 During the first five years that the rule would be in effect, the proposed amendments would not:

1 create or eliminate a government program; create or eliminate any employee positions; require an increase
2 or decrease in future legislative appropriations; increase fees paid to the agency; create a new regulation;
3 increase or decrease the number of individuals subject to the rule's applicability; expand, limit, or repeal
4 an existing regulation; or affect the state's economy. As noted above, the individuals required to comply
5 with the proposed amendments are subject to the requirements, which are PHMSA's standards, even if
6 those requirements are not adopted in Commission rules.

7 Comments on the proposal may be submitted to Rules Coordinator, Office of General Counsel,
8 Railroad Commission of Texas, P.O. Box 12967, Austin, Texas 78711-2967; online at
9 www.rrc.texas.gov/general-counsel/rules/comment-form-for-proposed-rulemakings; or by electronic mail
10 to rulescoordinator@rrc.texas.gov. The Commission will accept comments until 5:00 p.m., on Monday,
11 September 30, 2024. The Commission finds that this comment period is reasonable because the proposal
12 and an online comment form will be available on the Commission's web site more than two weeks prior
13 to Texas Register publication of the proposal, giving interested persons additional time to review,
14 analyze, draft, and submit comments. The Commission encourages all interested persons to submit
15 comments no later than the deadline. The Commission cannot guarantee that comments submitted after
16 the deadline will be considered. For further information, call Ms. Weidman at (512) 463-2519. The status
17 of Commission rulemakings in progress is available at [www.rrc.texas.gov/general-](http://www.rrc.texas.gov/general-counsel/rules/proposed-rules)
18 [counsel/rules/proposed-rules](http://www.rrc.texas.gov/general-counsel/rules/proposed-rules). Once received, all comments are posted on the Commission's website at
19 <https://rrc.texas.gov/general-counsel/rules/proposed-rules/>. If you submit a comment and do not see the
20 comment posted at this link within three business days of submittal, please call the Office of General
21 Counsel at (512) 463-7149. The Commission has safeguards to prevent emailed comments from getting
22 lost; however, your operating system's or email server's settings may delay or prevent receipt.

23 The Commission proposes the amendments under Texas Natural Resources Code, §81.051 and
24 §81.052, which give the Commission jurisdiction over all common carrier pipelines in Texas, persons
25 owning or operating pipelines in Texas, and their pipelines and oil and gas wells, and authorize the
26 Commission to adopt all necessary rules for governing and regulating persons and their operations under
27 the jurisdiction of the Commission, including such rules as the Commission may consider necessary and
28 appropriate to implement state responsibility under any federal law or rules governing such persons and
29 their operations; Texas Natural Resources Code, §§117.001-117.101, which give the Commission
30 jurisdiction over all pipeline transportation of hazardous liquids or carbon dioxide and over all hazardous
31 liquid or carbon dioxide pipeline facilities as provided by 49 U.S.C. Section 60101, et seq.; and Texas
32 Utilities Code, §§121.201-121.210, 121.213-121.214, which authorize the Commission to adopt safety

1 standards and practices applicable to the transportation of gas and to associated pipeline facilities within
2 Texas to the maximum degree permissible under, and to take any other requisite action in accordance
3 with, 49 United States Code Annotated, §§60101, et seq.

4 Statutory authority: Texas Natural Resources Code, §81.051, §81.052, and §§117.001-117.101;
5 Texas Utilities Code, §§121.201-121.211; §§121.213-121.214; §121.251 and §121.253, §§121.5005-
6 121.507; and 49 United States Code Annotated, §§60101, et seq.

7 Cross-reference to statute: Texas Natural Resources Code, Chapter 81 and Chapter 117; Texas
8 Utilities Code, Chapter 121; and 49 United States Code Annotated, Chapter 601.

9
10
11 §8.1. General Applicability and Standards.

12 (a) Applicability.

13 (1) The rules in this chapter establish minimum standards of accepted good practice and
14 apply to:

15 (A) all gas pipeline facilities and facilities used in the intrastate transportation of
16 gas, including LPG distribution systems and master metered systems, as provided in 49 United States
17 Code (U.S.C.) §§60101, et seq.; and Texas Utilities Code, §§121.001 - 121.507;

18 (B) onshore [~~pipeline and gathering and~~] production pipelines and production
19 facilities, in Class 2, 3, or 4 locations as defined by 49 CFR §192.5, beginning after the first point of
20 measurement and ending as defined by 49 CFR Part 192 as the beginning of an onshore gathering line.
21 These [The gathering and] production pipelines and production facilities [beyond this first point of
22 measurement] shall be subject to 49 CFR §192.8(c) in determining if these pipelines and facilities are
23 Type A, Type B, or Type C, and subject to the rules in 49 CFR §192.9 for Type A, Type B, or Type C
24 pipelines [§192.8 and shall be subject to the rules as defined as Type A or Type B gathering lines as those
25 Class 2, 3, or 4 areas as defined by 49 CFR §192.5];

26 (C) the intrastate pipeline transportation of hazardous liquids or carbon dioxide
27 and all intrastate pipeline facilities as provided in 49 U.S.C. §§60101, et seq.; and Texas Natural
28 Resources Code, §117.011 and §117.012; and

29 (D) all pipeline facilities originating in Texas waters (three marine leagues and
30 all bay areas). These pipeline facilities include those production and flow lines originating at the well.
31 These facilities shall be subject to 49 CFR Part 192 for natural gas pipelines and 49 CFR Part 195 for
32 hazardous liquid pipelines.

1 (2) The regulations do not apply to those facilities and transportation services subject to
2 federal jurisdiction under: 15 U.S.C. §§717, et seq.; or 49 U.S.C. §§60101, et seq.

3 (b) Minimum safety standards. The Commission adopts by reference the following provisions, as
4 modified in this chapter, effective December 9, 2024 [~~September 13, 2024~~].

5 (1) Natural gas pipelines, including LPG distribution systems and master metered
6 systems, shall be designed, constructed, maintained, and operated in accordance with 49 U.S.C. §§60101,
7 et seq.; 49 Code of Federal Regulations (CFR) Part 191, Transportation of Natural and Other Gas by
8 Pipeline; Annual Reports, Incident Reports, and Safety-Related Condition Reports; 49 CFR Part 192,
9 Transportation of Natural and Other Gas by Pipeline: Minimum Federal Safety Standards; and 49 CFR
10 Part 193, Liquefied Natural Gas Facilities: Federal Safety Standards.

11 (2) Hazardous liquids or carbon dioxide pipelines shall comply with 49 U.S.C. §§60101,
12 et seq.; and 49 CFR Part 195, Transportation of Hazardous Liquids by Pipeline.

13 (3) All operators of pipelines and/or pipeline facilities, except operators that only operate
14 one or more master meter systems, as defined in 49 CFR §191.3, shall comply with 49 CFR Part 199,
15 Drug and Alcohol Testing, and 49 CFR Part 40, Procedures for Transportation Workplace Drug and
16 Alcohol Testing Programs.

17 (4) All operators of pipelines and/or pipeline facilities regulated by this chapter, other
18 than master metered systems and distribution systems, shall comply with §3.70 of this title (relating to
19 Pipeline Permits Required).

20 (c) Special situations. Nothing in this chapter shall prevent the Commission, after notice and
21 hearing, from prescribing more stringent standards in particular situations. In special circumstances, the
22 Commission may require the following:

23 (1) Any operator which cannot determine to its satisfaction the standards applicable to
24 special circumstances may request in writing the Commission's advice and recommendations. In a special
25 case, and for good cause shown, the Commission may authorize exemption, modification, or temporary
26 suspension of any of the provisions of this chapter, pursuant to the provisions of §8.125 of this title
27 (relating to Waiver Procedure).

28 (2) If an operator transports gas and/or operates pipeline facilities which are in part
29 subject to the jurisdiction of the Commission and in part subject to the Department of Transportation
30 pursuant to 49 U.S.C. §§60101, et seq.; the operator may request in writing to the Commission that all of
31 its pipeline facilities and transportation be subject to the exclusive jurisdiction of the Department of
32 Transportation. If the operator files a written statement under oath that it will fully comply with the

1 federal safety rules and regulations, the Commission may grant an exemption from compliance with this
2 chapter.

3 (d) Retention of DOT filings. A person filing any document or information with the Department
4 of Transportation pursuant to the requirements of 49 CFR Parts 190, 191, 192, 193, 195, or 199 shall
5 retain a copy of that document or information. Such person is not required to concurrently file that
6 document or information with the Division unless another rule in this chapter requires the document or
7 information to be filed with the Division or unless the Division requests a copy.

8 (e) Penalties. A person who submits incorrect or false information with the intent of misleading
9 the Commission regarding any material aspect of an application or other information required to be filed
10 at the Commission may be penalized as set out in Texas Natural Resources Code, §§117.051 - 117.054,
11 and/or Texas Utilities Code, §§121.206 - 121.210, and the Commission may dismiss with prejudice to
12 refiling an application containing incorrect or false information or reject any other filing containing
13 incorrect or false information.

14 (f) Retroactivity. Nothing in this chapter shall be applied retroactively to any existing intrastate
15 pipeline facilities concerning design, fabrication, installation, or established operating pressure, except as
16 required by the Office of Pipeline Safety, Department of Transportation. All intrastate pipeline facilities
17 shall be subject to the other safety requirements of this chapter.

18 (g) Compliance deadlines. Operators shall comply with the applicable requirements of this
19 section according to the following guidelines.

20 (1) Each operator of a pipeline and/or pipeline facility that is new, replaced, relocated, or
21 otherwise changed shall comply with the applicable requirements of this section at the time the pipeline
22 and/or pipeline facility goes into service.

23 (2) An operator whose pipeline and/or pipeline facility was not previously regulated but
24 has become subject to regulation pursuant to the changed definition in 49 CFR Part 192 and subsection
25 (a)(1)(B) of this section shall comply with the applicable requirements of this section no later than the
26 stated date:

27 (A) for cathodic protection (49 CFR Part 192), March 1, 2012;

28 (B) for damage prevention (49 CFR 192.614), September 1, 2010;

29 (C) to establish an MAOP (49 CFR 192.619), March 1, 2010;

30 (D) for line markers (49 CFR 192.707), March 1, 2011;

31 (E) for public education and liaison (49 CFR 192.616), March 1, 2011; and

1 (F) for other provisions applicable to Type A gathering lines (49 CFR 192.8(c)),
2 March 1, 2011.

3
4 §8.101. Pipeline Integrity Assessment and Management Plans for Natural Gas and Hazardous Liquids
5 Pipelines.

6 (a) This section does not apply to plastic pipelines.

7 (b) By February 1, 2002, operators of intrastate transmission lines subject to the requirements of
8 49 CFR Part 192 or pipeline facilities used in the transportation of hazardous liquids or carbon dioxide
9 subject to 49 CFR Part 195 shall have designated on a system-by-system or segment within each system
10 basis whether the pipeline operator has chosen to use the risk-based analysis pursuant to paragraph (1) of
11 this subsection or the prescriptive plan authorized by paragraph (2) of this subsection. Hazardous liquid
12 pipeline operators using the risk-based plan shall complete at least 50% of the initial assessments by
13 January 1, 2006, and the remainder by January 1, 2011; operators using the prescriptive plan shall
14 complete the initial integrity testing by January 1, 2006, or January 1, 2011, pursuant to the requirements
15 of paragraph (2) of this subsection. Natural gas pipeline operators using the risk-based plan shall complete
16 at least 50% of the initial assessments by December 17, 2007, and the remainder by December 17, 2012;
17 operators using the prescriptive plan shall complete the initial integrity testing by December 17, 2007, or
18 December 17, 2012, pursuant to the requirements of paragraph (2) of this subsection.

19 (1) The risk-based plan shall contain at a minimum:

20 (A) identification of the pipelines and pipeline segments or sections in each
21 system covered by the plan;

22 (B) a priority ranking for performing the integrity assessment of pipeline
23 segments of each system based on an analysis of risks that takes into account:

24 (i) population density;

25 (ii) immediate response area designation, which, at a minimum, means
26 the identification of significant threats to the environment (including but not limited to air, land, and
27 water) or to the public health or safety of the immediate response area;

28 (iii) pipeline configuration;

29 (iv) prior in-line inspection data or reports;

30 (v) prior pressure test data or reports;

31 (vi) leak and incident data or reports;

1 (vii) operating characteristics such as established maximum allowable
2 operating pressures (MAOP) for gas pipelines or maximum operating pressures (MOP) for liquids
3 pipelines, leak survey results, cathodic protection surveys, and product carried;

4 (viii) construction records, including at a minimum but not limited to the
5 age of the pipe and the operating history;

6 (ix) pipeline specifications; and

7 (x) any other data that may assist in the assessment of the integrity of
8 pipeline segments; [-]

9 (C) assessment of pipeline integrity using at least one of the following methods
10 appropriate for each segment:

11 (i) in-line inspection;

12 (ii) pressure test;

13 (iii) direct assessment; [~~or~~]

14 (iv) for gas pipelines only, guided wave ultrasonic testing (GWUT);

15 (v) for gas pipelines only, excavation with direct in situ examination; or

16 (vi) [~~(iv)~~] other technology or assessment methodology not specifically

17 listed in this paragraph after approval by the director. [-]

18 (D) management methods for the pipeline segments which may include remedial
19 action or increased inspections as necessary; [~~and~~]

20 (E) periodic review of the pipeline integrity assessment and management plan
21 every 36 months, or more frequently if necessary; and [-]

22 (F) re-assessment intervals not to exceed the following:

23 (i) for pipelines subject to 49 CFR Part 195, a maximum interval of 10
24 years for onshore line pipe that can accommodate inspection by means of in-line inspection tools; or

25 (ii) for pipelines subject to 49 CFR Part §192.710, a maximum interval
26 of 10 years.

27 (2) Operators electing not to use the risk-based plan in paragraph (1) of this subsection
28 shall conduct a pressure test or an in-line inspection and take remedial action in accordance with the
29 following schedule:

30 Figure 1: 16 TAC §8.101(b)(2) (No changes.)

31 Figure 2: 16 TAC §8.101(b)(2) ***[SEE FIGURE AT END OF DOCUMENT]***

1 (c) Within 185 days after receipt of notice that an operator's plan is complete, the Commission
2 shall either notify the operator of the acceptance of the plan or shall complete an evaluation of the plan to
3 determine compliance with this section.

4 (d) After the completion of the assessment required under either plan, the operator shall promptly
5 remove defects that are immediate hazards and, no later than the next test interval, shall mitigate any
6 anomalies identified by the test that could reasonably be predicted to become hazardous defects. For
7 pipelines subject to 49 CFR §192.710, an operator shall follow the remediation requirements required by
8 49 CFR §192.710(f).

9 (e) If a pipeline that is not subject to this section undergoes any change in circumstances that
10 results in the pipeline becoming subject to this section, then the operator of such pipeline shall establish
11 integrity of the pipeline pursuant to the requirements of this section prior to any further operation. Such
12 changes include but are not limited to an addition to the pipeline, change in the operating pressure of the
13 pipeline, change from inactive to active status, change in population in the area of the pipeline, or change
14 of operator of the pipeline segment. If a pipeline segment is acquired by a new operator, the pipeline
15 segment can continue to be operated without establishing pipeline integrity as long as the new operator
16 utilizes the prior operator's operation and maintenance procedures for this pipeline segment. If the
17 population in the area of a pipeline segment changes, the pipeline segment can continue to operate
18 without establishing pipeline integrity until such time as the operator determines whether or not the
19 change in population affects the criteria applicable to the integrity management program, but for no
20 longer than the time frames established under 49 CFR Part 192 or 195.

21
22 §8.110. Gathering Pipelines.

23 (a) Scope. This section applies to the following gathering pipelines:

24 (1) Type C natural gas gathering pipelines as defined under 49 CFR §192.8 ~~[located in a~~
25 ~~Class 1 location not regulated by 49 CFR §192.8 or §8.1 of this title (relating to General Applicability and~~
26 ~~Standards)]; [and]~~

27 (2) Type R natural gas gathering pipelines as defined under 49 CFR §192.8; and

28 (3) ~~[(2)] hazardous liquids and carbon dioxide gathering pipelines as defined under 49~~
29 ~~CFR §195.15 [located in a rural area as defined by 49 CFR §195.2 and not regulated by 49 CFR §195.1,~~
30 ~~49 CFR §195.11, or §8.1 of this title].~~

1 (b) Safety. Each operator of a gathering pipeline described in subsection (a) of this section shall
2 take appropriate action using processes and technologies that are technically feasible, reasonable, and
3 practicable to correct a hazardous condition that creates a risk to public safety.

4 (c) Reporting.

5 (1) Each operator of a gas gathering pipeline described in subsection (a) of this section
6 shall comply with §8.210(a) of this title (relating to Reports).

7 (2) Each operator of a hazardous liquids pipeline described in subsection (a) of this
8 section shall comply with §8.301(a)(1)(B) and (a)(2)(B) of this title (relating to Required Records and
9 Reporting) except that the initial telephonic report is not required.

10 (d) Investigation.

11 (1) Each operator of a gathering pipeline described in subsection (a) of this section shall
12 conduct its own investigation and cooperate with the Commission and its authorized representatives in the
13 investigation of any of the following:

14 (A) an accident as defined by 49 CFR §195.50;

15 (B) an incident as defined by 49 CFR §191.3;

16 (C) a threat to public safety; or

17 (D) a complaint related to operational safety.

18 (2) Each operator shall provide the Commission reasonable access to the operator's
19 facilities, provide the Commission any records related to such facilities, and file such reports or other
20 information necessary to determine whether there is a threat to the continuing safe operation of the
21 pipeline.

22 (e) Corrective action and prevention of recurrence. As a result of the investigations authorized
23 under subsection (d) of this section, the Commission may require the operator to submit a corrective
24 action plan to the Commission to remediate an accident, incident, or other hazardous condition that
25 creates a risk to public safety, or to address a complaint related to public safety. Upon the Commission's
26 review and approval of the corrective action plan, the operator shall complete the corrective action. No
27 provision of this rule prevents the operator from implementing any corrective action at any time the
28 operator deems necessary or prudent to correct or prevent a threat to the safe operation of the gathering
29 pipeline and pipeline facilities.

30
31 §8.115. New Construction Commencement Report.

1 (a) An operator shall notify the Commission before the construction of pipelines and other
2 facilities as follows.

3 (1) For construction of a new, relocated, or replacement pipeline 10 miles in length or
4 longer including liquified petroleum gas distribution systems, natural gas distribution systems, and master
5 meter systems 10 miles in length or longer, an operator shall notify the Commission not later than 60 days
6 before construction.

7 (2) For construction of a new LNG plant or LNG facility, an operator shall notify the
8 Commission not later than 60 days before construction.

9 (3) [(2)] Except as provided in paragraphs [(4) and] (5) and (6) of this subsection, for
10 construction of a new, relocated, or replacement pipeline at least one mile in length but less than 10 miles,
11 an operator shall notify the Commission not later than 30 days before construction.

12 (4) [(3)] For installation of any permanent breakout tank, an operator shall notify the
13 Commission not later than 30 days before installation. For installation of mobile, temporary, or
14 prefabricated breakout tanks, an operator shall notify the Commission upon placing the mobile,
15 temporary, or prefabricated breakout tank in service.

16 (5) [(4)] For liquefied petroleum gas distribution systems, natural gas distribution
17 systems, or master meter systems, no construction notification is required for new, relocated or
18 replacement construction [on liquified petroleum gas distribution systems, natural gas distribution
19 systems, or master meter systems] less than three miles in length[, no construction notification is
20 required]. For new, relocated, or replacement construction [on liquified petroleum gas distribution
21 systems, natural gas distribution systems, or master meter systems] at least three miles in length but less
22 than 10 miles in length, an operator shall either:

23 (A) notify the Commission not later than 30 days before construction by filing a
24 Form PS-48 for every relocated or replacement construction; or

25 (B) provide to the Commission a monthly report that reflects all known projects
26 planned to be completed in the following 12 months, all projects that are currently in construction, and all
27 projects completed since the prior monthly report. The report should provide the status of each project,
28 the city and county of each project, a description of each project, and the estimated starting and ending
29 date. These monthly reports shall be filed by email to PS-48Reports@rrc.texas.gov.

30 (6) [(5)] For the construction of a new liquefied petroleum gas distribution system,
31 natural gas distribution system, or master meter system less than 10 miles in length in a new subdivision
32 or that results in a new distribution system ID, an operator shall either:

1 (A) notify the Commission not later than 30 days before construction by filing a
2 Form PS-48 New Construction Report [~~Form PS-48~~] for every initial construction; or

3 (B) provide to the Commission a monthly report that reflects all known projects
4 planned to be completed in the following 12 months, all projects that are currently in construction, and all
5 projects completed since the prior monthly report. The report should provide the status of each project,
6 the city and county of each project, a description of each project, and the estimated starting and ending
7 date.

8 (7) [~~(6)~~] For construction of a sour gas pipeline and/or pipeline facilities, as defined in
9 §3.106 of this title (relating to Sour Gas Pipeline Facility Construction Permit), an operator shall notify
10 the Commission not later than 30 days before construction by filing Form PS-48 and Form PS-79.

11 (8) [~~(7)~~] Pipelines subject to §8.110(a)(2) and (3) [~~§8.110~~] of this title (relating to
12 Gathering Pipelines) are exempt from the construction notification requirement.

13 (b) Any of the notifications required by subsection (a) of this section, unless an operator elects to
14 use the alternative notification allowed by subsection (a)(5) or (a)(6) [~~(a)(4)~~] of this section, shall be made
15 by filing a Form PS-48 New Construction Report using the Commission's online application available on
16 the Commission's website. The report shall include [~~with the Commission Form PS-48 stating~~] the
17 proposed originating and terminating points for the pipeline, counties to be traversed, size and type of
18 pipe to be used, type of service, design pressure, and length of the proposed line. If a notification is not
19 feasible because of an emergency, an operator must notify the Commission as soon as practicable. A
20 Form PS-48 that has been filed with the Commission shall expire if construction is not commenced within
21 eight months of date the report is filed. An operator may submit one extension, which will keep the report
22 active for an additional six months. After one extension, the Form PS-48 will expire.

23
24 §8.125. Waiver Procedure.

25 (a) Purpose and scope. The Commission considers waiver applications to be properly based on a
26 technical inability to comply with the pipeline safety standards set forth in this chapter, related to the
27 specific configuration, location, operating limitations, or available technology for a particular pipeline.
28 Generally, an application for waiver of a pipeline safety rule is site-specific. Cost is generally not a proper
29 objection to compliance by the operator with the pipeline safety standards set forth in this chapter, and a
30 waiver filed simply to avoid the expense of safety compliance is generally not appropriate. An operator
31 shall request a waiver prior to performing any activities that would fall under the waiver.

1 (b) Filing. Any person may apply for a waiver of a pipeline safety rule or regulation by filing an
2 application for waiver with the Division. Upon the filing of an application for waiver of a pipeline safety
3 rule, the Division shall assign a docket number to the application and shall forward it to the director, and
4 thereafter all documents relating to that application shall include the assigned docket number. An
5 application for a waiver is not an acceptable response to a notice of an alleged violation of a pipeline
6 safety rule. The Division shall not assign a docket number to or consider any application filed in response
7 to a notice of violation of a pipeline safety rule.

8 (c) Form. The application shall be typewritten on paper not to exceed 8 1/2 inches by 11 inches
9 and shall have margins of at least one inch. The contents of the application shall appear on one side of the
10 paper and shall be double or one and one-half spaced, except that footnotes and lengthy quotations may
11 be single spaced. Exhibits attached to an application shall be the same size as the application or folded to
12 that size.

13 (d) Content. The application shall contain the following:

14 (1) the name, business address, and telephone number, and facsimile transmission
15 number and electronic mail address, if available, of the applicant and of the applicant's authorized
16 representative, if any;

17 (2) a description of the particular operation for which the waiver is sought;

18 (3) a statement concerning the regulation from which the waiver is sought and the reason
19 for the exception;

20 (4) a description of the facility at which the operation is conducted, including, if
21 necessary, design and operation specifications, monitoring and control devices, maps, calculations, and
22 test results;

23 (5) a description of the acreage and/or address upon which the facility and/or operation
24 that is the subject of the waiver request is located. The description shall:

25 (A) include a plat drawing;

26 (B) identify the site sufficiently to permit determination of property boundaries;

27 (C) identify environmental surroundings;

28 (D) identify placement of buildings and areas intended for human occupancy that
29 could be endangered by a failure or malfunction of the facility or operation;

30 (E) state the ownership of the real property of the site; and

31 (F) state under what legal authority the applicant, if not the owner of the real
32 property, is permitted occupancy;

1 (6) an identification of any increased risks the particular operation would create if the
2 waiver were granted, and the additional safety measures that are proposed to compensate for those risks;

3 (7) a statement of the reason the particular operation, if the waiver were granted, would
4 not be inconsistent with pipeline safety.

5 (8) an original signature, in ink, by the applicant or the applicant's authorized
6 representative, if any; and

7 (9) a list of the names, addresses, and telephone numbers of all affected persons, as
8 defined in §8.5 of this title (relating to Definitions).

9 (e) Notice.

10 (1) The applicant shall send a notice [~~copy of the application and a notice of protest form~~
11 ~~published by the Commission~~] by certified mail, return receipt requested, to all affected persons on the
12 same date of filing the application with the Division. The applicant shall file all return receipts with the
13 Division as proof of notice. The notice shall include:

14 (A) a copy of the application;

15 (B) a description of [~~describe~~] the nature of the waiver sought;

16 (C) a statement [~~shall state~~] that affected persons have 30 calendar days from the
17 date of the last publication to file written objections or requests for a hearing with the Division; and

18 (D) [~~shall include~~] the case [~~docket~~] number of the application; [~~and~~]

19 (E) the mailing address of the Division; and

20 (F) the Division's email address safety@rrc.texas.gov. [~~The applicant shall file~~
21 ~~all return receipts with the Division as proof of notice~~].

22 (2) The applicant shall publish notice of its application for waiver of a pipeline safety rule
23 once a week for two consecutive weeks in the state or local news section of a newspaper of general
24 circulation in the county or counties in which the facility or operation for which the requested waiver is
25 located. The notice shall describe the nature of the waiver sought; shall state that affected persons have 30
26 calendar days from the date of the last publication to file written objections or requests for a hearing with
27 the Division; and shall include the case [~~docket~~] number of the application and the mailing address of the
28 Division. Within ten calendar days of the date of last publication, the applicant shall file with the Division
29 a publisher's affidavit from each newspaper in which notice was published as proof of publication of
30 notice. The affidavit shall state the dates on which the notice was published and shall have attached to it
31 the tear sheets from each edition of the newspaper in which the notice was published.

1 (3) The applicant shall give any other notice of the application which the director may
2 require.

3 (f) Protest or support of waiver application.

4 (1) Affected persons shall have standing to object to, support, or request a hearing on an
5 application.

6 (2) A person who objects to, who supports, or who requests a hearing on the application
7 shall file a written objection, statement of support, or request for a hearing with the Division no later than
8 the 30th calendar day after the date the notice of the application was postmarked or the last date the notice
9 was published in the newspaper in the county in which the person owns or occupies property, whichever
10 is later.

11 (3) The objection, statement of support, or request for a hearing shall:

12 (A) state the name, address, and telephone number of the person filing the
13 objection, statement of support, or request for hearing and of every person on whose behalf the objection,
14 statement of support, or request for a hearing is being filed;

15 (B) include a statement of the facts on which the person filing the protest or
16 statement of support relies to conclude that each person on whose behalf the objection, statement of
17 support, or request for a hearing is being filed is an affected person, as defined in §8.5 of this title; ~~and~~

18 (C) include a statement of the nature and basis for the objection to or statement of
19 support for the waiver request; and

20 (D) be filed with the Commission by email to safety@rrc.texas.gov.

21 (g) Division review.

22 (1) The director shall complete the review of the application within 60 calendar days after
23 the application is complete. If an application remains incomplete 12 months after the date the application
24 was filed, such application shall expire and the director shall dismiss without prejudice to refileing.

25 (A) If the director does not receive any objections or requests for a hearing from
26 any affected person, the director may recommend in writing that the Commission grant the waiver if
27 granting the waiver is not inconsistent with pipeline safety. The director shall forward the file, along with
28 the written recommendation that the waiver be granted, to the Hearings Division for the preparation of an
29 order.

30 (B) The director shall not recommend that the Commission grant the waiver if
31 the application was filed to correct an existing violation, to avoid the expense of safety compliance, or
32 filed after the applicant already engaged in activities covered by the proposed waiver. The director shall

1 dismiss with prejudice to refile an application filed in response to a notice of violation of a pipeline
2 safety rule.

3 (C) If the director declines to recommend that the Commission grant the waiver,
4 the director shall notify the applicant in writing of the recommendation and the reason for it, and shall
5 inform the applicant of any specific deficiencies in the application.

6 (2) If the director declines to recommend that the Commission grant the waiver, and if the
7 application was not filed either to correct an existing violation or solely to avoid the expense of safety
8 compliance, the applicant may either:

9 (A) modify the application to correct the deficiencies and resubmit the
10 application; or

11 (B) file a written request for a hearing on the matter within ten calendar days of
12 receiving notice of the assistant director's written decision not to recommend that the Commission grant
13 the application.

14 (h) Hearings and orders.

15 (1) Within three days of receiving either a timely-filed objection or a request for a
16 hearing, the director shall forward the file to the Hearings Division, which shall set and conduct the
17 hearing in accordance with Chapter 1 of this title (relating to Practice and Procedure).

18 (2) After a hearing, the Commission may grant a waiver of a pipeline safety rule based on
19 a finding or findings in the order that the grant of the waiver is not inconsistent with pipeline safety.

20 (i) Notice to United States Department of Transportation. Upon a Commission order granting a
21 waiver of a pipeline safety rule, the director shall give written notice to the Secretary of Transportation
22 pursuant to the provisions of 49 United States Code Annotated, §60118(d). The Commission's grant of a
23 waiver becomes effective in accordance with the provisions of 49 United States Code Annotated,
24 §60118(d).

25
26 §8.201. Pipeline Safety and Regulatory Program Fees.

27 (a) Application of fees. Pursuant to Texas Utilities Code, §121.211, the Commission establishes a
28 pipeline safety and regulatory program fee, to be assessed annually against operators of natural gas
29 distribution pipelines and pipeline facilities and natural gas master metered pipelines and pipeline
30 facilities subject to the Commission's jurisdiction under Texas Utilities Code, Title 3. The total amount of
31 revenue estimated to be collected under this section does not exceed the amount the Commission
32 estimates to be necessary to recover the costs of administering the pipeline safety and regulatory

1 programs under Texas Utilities Code, Title 3, excluding costs that are fully funded by federal sources for
2 any fiscal year.

3 (b) Natural gas distribution systems. The Commission hereby assesses each operator of a natural
4 gas distribution system an annual pipeline safety and regulatory program fee of \$1.00 for each service
5 (service line) in service at the end of each calendar year as reported by each system operator on the U.S.
6 Department of Transportation (DOT) Gas Distribution Annual Report, Form PHMSA F7100.1-1 due on
7 March 15 of each year.

8 (1) Each operator of a natural gas distribution system shall calculate the annual pipeline
9 safety and regulatory program total to be paid to the Commission by multiplying the \$1.00 fee by the
10 number of services listed in Part B, Section 3, of Form PHMSA F7100.1-1, due on March 15 of each
11 year.

12 (2) Each operator of a natural gas distribution system shall remit to the Commission on
13 March 15 of each year the amount calculated under paragraph (1) of this subsection. Payments shall be
14 made using the Commission's online application available on the Commission's website.

15 (3) Each operator of a natural gas distribution system shall recover, by a surcharge to its
16 existing rates, the amount the operator paid to the Commission under paragraph (1) of this subsection.
17 The surcharge:

18 (A) shall be a flat rate, one-time surcharge;

19 (B) shall not be billed before the operator remits the pipeline safety and
20 regulatory program fee to the Commission;

21 (C) shall be applied in the billing cycle or cycles immediately following the date
22 on which the operator paid the Commission;

23 (D) shall not exceed \$1.00 per service or service line; and

24 (E) shall not be billed to a state agency, as that term is defined in Texas Utilities
25 Code, §101.003.

26 (4) No later than 90 days after the last billing cycle in which the pipeline safety and
27 regulatory program fee surcharge is billed to customers, each operator of a natural gas distribution system
28 shall file with the Commission's Oversight and Safety Division a report showing:

29 (A) the pipeline safety and regulatory program fee amount paid to the
30 Commission;

31 (B) the unit rate and total amount of the surcharge billed to each customer;

32 (C) the date or dates on which the surcharge was billed to customers; and

1 (D) the total amount collected from customers from the surcharge.

2 (5) Each operator of a natural gas distribution system that is a utility subject to the
3 jurisdiction of the Commission pursuant to Texas Utilities Code, Chapters 101 - 105, shall file a generally
4 applicable tariff for its surcharge in conformance with the requirements of §7.315 of this title (relating to
5 Filing of Tariffs).

6 (6) Amounts recovered from customers under this subsection by an investor-owned
7 natural gas distribution system or a cooperatively owned natural gas distribution system shall not be
8 included in the revenue or gross receipts of the system for the purpose of calculating municipal franchise
9 fees or any tax imposed under Subchapter B, Chapter 182, Tax Code, or under Chapter 122, nor shall
10 such amounts be subject to a sales and use tax imposed by Chapter 151, Tax Code, or Subtitle C, Title 3,
11 Tax Code.

12 (c) Natural gas master meter systems. The Commission hereby assesses each natural gas master
13 meter system an annual pipeline safety and regulatory program fee of \$100 per master meter system.

14 (1) Each operator of a natural gas master meter system shall remit to the Commission the
15 annual pipeline safety and regulatory program fee of \$100 per master meter system no later than June 30
16 of each year. Payments shall be made using the Commission's online application available on the
17 Commission's website.

18 (2) The Commission shall send an invoice to each affected natural gas master meter
19 system operator no later than April 30 of each year as a courtesy reminder. The failure of a natural gas
20 master meter system operator to receive an invoice shall not exempt the natural gas master meter system
21 operator from its obligation to remit to the Commission the annual pipeline safety and regulatory program
22 fee on June 30 each year.

23 (3) Each operator of a natural gas master meter system shall recover as a surcharge to its
24 existing rates the amounts paid to the Commission under paragraph (1) of this subsection.

25 (4) No later than 90 days after the last billing cycle in which the pipeline safety and
26 regulatory program fee surcharge is billed to customers, each natural gas master meter system operator
27 shall file with the Oversight and Safety Division a report showing:

28 (A) the pipeline safety and regulatory program fee amount paid to the
29 Commission;

30 (B) the unit rate and total amount of the surcharge billed to each customer;

31 (C) the date or dates on which the surcharge was billed to customers; and

32 (D) the total amount collected from customers from the surcharge.

1 (d) Late payment penalty. If the operator of a natural gas distribution system or a natural gas
2 master meter system does not remit payment of the annual pipeline safety and regulatory program fee to
3 the Commission within 30 days of the due date, the Commission shall assess a late payment penalty of 10
4 percent of the total assessment due under subsection (b) or (c) of this section, as applicable, and shall
5 notify the operator of the total amount due to the Commission.

6
7 §8.208. Mandatory Removal and Replacement Program.

8 (a) Effective September 1, 2008, this section applies to each operator of a gas distribution system
9 that is subject to the requirements of 49 CFR Part 192.

10 (b) For leaks identified on any underground compression coupling used to mechanically join steel
11 pipe, each operator shall either replace the leaking compression coupling or repair it using a sleeve
12 welded over the compression coupling.

13 (c) Each operator shall repair or replace any compression coupling used to mechanically join steel
14 pipe that is exposed during operation and maintenance activities unless the operator can determine the
15 coupling was installed after 1980.

16 (d) For leaks identified on any underground compression coupling used to mechanically join
17 plastic pipe, each operator shall remove and/or replace the leaking compression coupling.

18 (e) For any other compression coupling used to join plastic pipe that is exposed during operation
19 and maintenance activities, each operator shall:

20 (1) For plastic pipe two inches or less in diameter, replace or remove such coupling
21 unless the operator can determine that the coupling is designated as an ASTM (American Society for
22 Testing and Materials) D2513 Category 1 type fitting.

23 (2) For plastic pipe greater than two inches in diameter, replace or remove such coupling
24 unless the operator can determine that the coupling is designated as an ASTM D2513 Category 1 or
25 Category 3 type fitting.

26 (f) Each operator shall remove and replace all compression couplings at currently known service
27 riser installations, identifiable by a meter number or a street address, if they are not manufactured and
28 installed in accordance with ASTM D2513 for Category 1 fittings.

29 (g) Each operator shall complete the removal and replacement of such compression couplings by
30 November 30, 2009.

31 (h) Any coupling installed on plastic pipe after September 1, 2008, shall be designed to meet the
32 requirements of ASTM D2513 Category 1.

1 (i) Any coupling installed on steel pipe after September 1, 2008, shall be designed to meet the
2 requirements of 49 CFR Part 192, §192.273.

3 (j) Beginning January 15, 2025, and annually [~~November 1, 2008, and every six months~~]
4 thereafter until all compression couplings on the operator's system subject to subsection (f) of this section
5 have been removed and replaced, each operator shall maintain [~~file with the division~~] a progress report
6 showing the number of service riser installations checked, the condition of the coupling, and the total
7 number of compression couplings replaced for the prior calendar year [~~that reporting period~~]. Each
8 operator shall retain this progress report and shall provide a copy of the report to the Commission upon
9 request.

10
11 §8.209. Distribution Facilities Replacements.

12 (a) Unless exempted by 49 CFR §192.1003(b), this [~~This~~] section applies to each operator of a
13 gas distribution system that is subject to the requirements of 49 CFR Part 192. This section prescribes the
14 minimum requirements by which all operators will develop and implement a risk-based program for the
15 removal or replacement of distribution facilities, including steel service lines, in such gas distribution
16 systems. The risk-based program will work in conjunction with the Distribution Integrity Management
17 Program (DIMP) using scheduled replacements to manage identified risks associated with the integrity of
18 distribution facilities.

19 (b) Each operator must make joints on below-ground piping that meets the following
20 requirements:

21 (1) Joints on steel pipe must be welded or designed and installed to resist longitudinal
22 pullout or thrust forces per 49 CFR §192.273.

23 (2) Joints on plastic pipe must be fused or designed and installed to resist longitudinal
24 pullout or thrust forces per ASTM D2513-Category 1.

25 (c) Each operator must establish written procedures for implementing the requirements of this
26 section. Each operator must develop a risk-based program to determine the relative risks and their
27 associated consequences within each pipeline system or segment. Each operator that determines that steel
28 service lines are the greatest risk must conduct the steel service line leak repair analysis set forth in
29 subsection (d) of this section and use the prescriptive model in subsection (f) of this section for the
30 replacement of those steel service lines.

31 (d) In developing its risk-based program, each operator must develop a risk analysis using data
32 collected under its DIMP and the data submitted on the PS-95 to determine the risks associated with each

1 of the operator's distribution systems and establish its own risk ranking for pipeline segments and
2 facilities to determine a prioritized schedule for service line or facility replacement. The operator must
3 support the analysis with data, collected to validate system integrity, that allow for the identification of
4 segments or facilities within the system that have the highest relative risk ranking or consequence in the
5 event of a failure. The operator must identify in its risk-based program the distribution piping, by
6 segment, that poses the greatest risk to the operation of the system. In addition, each operator that
7 determines that steel service lines are the greatest risk must conduct a steel service line leak repair
8 analysis to determine the leak repair rate for steel service lines. The leak repair rate for below-ground
9 steel service lines is determined by dividing the annualized number of below-ground leaks repaired on
10 steel service lines (excluding third-party leaks and leaks on steel service lines removed or replaced under
11 this section) by the total number of steel service lines as reported on PHMSA Form F 7100.1-1, the Gas
12 Distribution System Annual Report. Each operator that determines that steel service lines are the greatest
13 risk must conduct the steel service line leak repair analysis using the most recent three calendar years of
14 data reported to the Commission on Form PS-95.

15 (e) Each operator must create a risk model that will identify by segment those lines that pose the
16 highest risk ranking or consequence of failure. The determination of risk is based on the degree of hazard
17 associated with the risk factors assigned to the pipeline segments or facilities within each of the operator's
18 distribution systems. The priority of service line or facility replacement is determined by classifying each
19 pipeline segment or facility based on its degree of hazard associated with each risk factor. Each operator
20 must establish its own risk ranking for pipeline segments or facilities to determine the priority for
21 necessary service line or facility replacements. Each operator should include the following factors in
22 developing its risk analysis:

23 (1) pipe location, including proximity to buildings or other structures and the type and
24 use of the buildings and proximity to areas of concentrations of people;

25 (2) composition and nature of the piping system, including the age of the pipe, materials,
26 type of facilities, operating pressures, leak history records, prior leak grade repairs, and other studies;

27 (3) corrosion history of the pipeline, including known areas of significant corrosion or
28 areas where corrosive environments are known to exist, cased crossings of roads, highways, railroads, or
29 other similar locations where there is susceptibility to unique corrosive conditions;

30 (4) environmental factors that affect gas migration, including conditions that could
31 increase the potential for leakage or cause leaking gas to migrate to an area where it could create a hazard,
32 such as extreme weather conditions or events (significant amounts or extended periods of rainfall,

1 extended periods of drought, unusual or prolonged freezing weather, hurricanes, etc.); particular soil
2 conditions; unstable soil; or areas subject to earth movement, subsidence, or extensive growth of tree
3 roots around pipeline facilities that can exert substantial longitudinal force on the pipe and nearby joints;
4 and

5 (5) any other condition known to the operator that has significant potential to initiate a
6 leak or to permit leaking gas to migrate to an area where it could result in a hazard, including construction
7 activity near the pipeline, wall-to-wall pavement, trenchless excavation activities (e.g., boring), blasting,
8 large earth-moving equipment, heavy traffic, increase in operating pressure, and other similar activities or
9 conditions.

10 (f) This subsection applies to operators that determine under subsection (c) of this section that
11 steel service lines are the greatest risk. Based on the results of the steel service line leak repair analysis
12 under subsection (d) of this section, each operator must categorize each segment and complete the
13 removal and replacement of steel service lines by segment according to the risk ranking established
14 pursuant to subsection (e) of this section as follows:

15 (1) a segment with an annualized steel service line leak rate of 5% or greater but less than
16 7.5% is a Priority 1 segment and an operator must remove or replace no less than 10% of the original
17 inventory per year; and

18 (2) a segment with an annualized steel service line leak rate of less than 5% is a Priority 2
19 segment. An operator is not required to remove or replace any Priority 2 segments; however, upon
20 discovery of a leak on a Priority 2 segment, the operator must remove or replace rather than repair those
21 lines except as outlined in subsection (g) of this section.

22 (g) For those steel service lines that must remain in service because of specific operational
23 conditions or requirements, each operator must determine if an integrity risk exists on the segment, and if
24 so, must replace the segment with steel as part of the integrity management plan.

25 (h) All replacement programs require a minimum annual replacement of 8% of the pipeline
26 segments or facilities posing the greatest risk in the system and identified for replacement pursuant to this
27 section. Each operator with steel service lines subject to subsection (f) of this section must establish a
28 schedule for the replacement of steel service lines or other distribution facilities according to the risk
29 ranking established as part of the operator's risk-based program and must submit the schedule to the
30 Division for review and approval or amendment under subsection (c) of this section.

1 (i) In conjunction with the filing of the pipeline safety and regulatory program fee pursuant to
2 §8.201 of this title (relating to Pipeline Safety and Regulatory Program Fees) and no later than March 15
3 of each year, each operator must file with the Division:

4 (1) by System ID, a list of the steel service line or other distribution facilities replaced
5 during the prior calendar year; and

6 (2) the operator's proposed work plan for removal or replacement for the current calendar
7 year, the implementation of which is subject to review and amendment by the Division. Each operator
8 must notify the Division of any revisions to the proposed work plan and, if requested, provide
9 justification for such revision. Within 45 days after receipt of an operator's proposed revisions to its risk-
10 based plan and work plan, the Division will notify the operator either of the acceptance of the risk-based
11 program and work plan or of the necessary modifications to the risk-based program and work plan.

12 (j) Each operator of a gas distribution system that is subject to the requirements of §7.310 of this
13 title (relating to System of Accounts) may use the provisions of this subsection to account for the
14 investment and expense incurred by the operator to comply with the requirements of this section.

15 (1) The operator may:

16 (A) establish one or more designated regulatory asset accounts in which to record
17 any expenses incurred by the operator in connection with acquisition, installation, or operation (including
18 related depreciation) of facilities that are subject to the requirements of this section;

19 (B) record in one or more designated plant accounts capital costs incurred by the
20 operator for the installation of facilities that are subject to the requirements of this section;

21 (C) record interest on the balance in the designated distribution facility
22 replacement accounts based on the cost of long-term debt [~~pretax cost of capital~~] last approved for the
23 utility by the Commission. The utility's cost of long-term debt [~~pre-tax cost of capital~~] may be adjusted
24 and applied prospectively if the Commission establishes a new cost of long-term debt [~~pre-tax cost of~~
25 ~~capital~~] for the utility in a future proceeding;

26 (D) reduce balances in the designated distribution facility replacement accounts
27 by the amounts that are included in and recovered through rates established in a subsequent Statement of
28 Intent filing or other rate adjustment mechanism; and

29 (E) use the presumption set forth in §7.503 of this title (relating to Evidentiary
30 Treatment of Uncontroverted Books and Records of Gas Utilities) with respect to investment and expense
31 incurred by a gas utility for distribution facilities replacement made pursuant to this section.

1 (2) This subsection does not render any final determination of the reasonableness or
2 necessity of any investment or expense.

3 (k) A distribution gas pipeline facility operator shall not install as a part of the operator's
4 underground system a cast iron, wrought iron, or bare steel pipeline. A distribution gas pipeline facility
5 operator shall replace any known cast iron pipelines installed as part of the operator's underground system
6 not later than December 31, 2021.

7
8 §8.210. Reports.

9 (a) Incident report.

10 (1) Telephonic report. At the earliest practical moment but no later than one hour
11 following confirmed discovery, a gas company shall notify the Commission by telephone of any event
12 that involves a release of gas from its pipelines defined as an incident in 49 CFR §191.3. The telephonic
13 report shall be made to the Commission's 24-hour emergency line at (512) 463-6788 and shall include the
14 following:

- 15 (A) the operator or gas company's name;
16 (B) the location of the incident;
17 (C) the time of the incident;
18 (D) the number of fatalities and/or personal injuries;
19 (E) the phone number of the operator;
20 (F) the telephone number of the operator's on-site person; and
21 (G) any other significant facts relevant to the incident. Ignition, explosion,
22 rerouting of traffic, evacuation of any building, and media interest are included as significant facts.

23 (2) This paragraph applies to each operator of a gas distribution system that is subject to
24 the requirements of 49 CFR Part 192. Such operator shall also provide the following information to the
25 Division when the information is known by the operator:

- 26 (A) the cost of gas lost;
27 (B) estimated property damage to the operator and others;
28 (C) any other significant facts relevant to the incident; and
29 (D) other information required under federal regulations to be provided to the
30 Pipeline and Hazardous Materials Safety Administration or a successor agency after a pipeline incident or
31 similar incident.

32 (3) Written report.

1 (A) Following the initial telephonic report for incidents described in paragraph
2 (1) of this subsection, the operator shall retain its records and provide to the Commission upon request the
3 applicable written reports submitted to the Department of Transportation. Operators of gas gathering
4 pipelines regulated by §8.110 (relating to Gathering Pipelines) shall file with the Commission within 30
5 calendar days after the date of the telephonic report a written report on an incident described in paragraph
6 (1) of this subsection utilizing the applicable form from the Department of Transportation.

7 (B) The written report is not required to be submitted for master metered
8 systems.

9 (C) The Commission may require an operator to submit a written report for an
10 incident not otherwise required to be reported.

11 (b) Pipeline safety annual reports. Each gas company shall retain the annual report for its
12 intrastate systems in the same manner as required by 49 CFR Part 191. A gas company shall provide a
13 copy of the annual report to the Commission upon request.

14 (c) Safety related condition reports. Each gas company shall submit to the Division in writing a
15 safety-related condition report for any condition outlined in 49 CFR 191.23.

16 (d) Offshore pipeline condition report. Within 60 days of completion of underwater inspection,
17 each operator shall file with the Division a report of the condition of all underwater pipelines subject to 49
18 CFR 192.612(a). The report shall include the information required in 49 CFR 191.27.

19 (e) Leak Reporting. For purposes of this subsection, the term "leak" includes all underground
20 leaks, all hazardous above ground leaks, and all non-hazardous above ground leaks that cannot be
21 eliminated by lubrication, adjustment, or tightening. Each operator of a gas distribution system shall
22 submit to the Division a list of all leaks repaired on its pipeline facilities. Each such operator shall list all
23 leaks identified on all pipeline facilities. Each such operator shall also include the number of unrepaired
24 leaks remaining on the operator's systems by leak grade. Each such operator shall submit leak reports by
25 July 15 and January 15 of each calendar year, in accordance with the PS-95 Semi-Annual Leak Report
26 Electronic Filing Requirements using the Commission's online application available on the Commission's
27 website [using the Commission's online reporting system, Form PS-95, by July 15 and January 15 of each
28 calendar year, in accordance with the PS-95 Semi-Annual Leak Report Electronic Filing Requirements].
29 The report submitted on July 15 shall include information from the previous January 1 through the
30 previous June 30. The report submitted on January 15 shall include information from the previous July 1
31 through the previous December 31. All operators shall submit a PS-95 Semi Annual Leak Report every

1 July 15 and January 15, even if there are no pending or repaired leaks during the reporting time period.

2 The report includes:

3 (1) leak location;

4 (2) facility type;

5 (3) leak classification;

6 (4) pipe size;

7 (5) pipe type;

8 (6) leak cause; and

9 (7) leak repair method.

10 (f) The Commission shall retain state records regarding a pipeline incident perpetually. "State
11 record" has the meaning assigned by Texas Government Code §441.180.

12

13

14 This agency hereby certifies that the proposal has been reviewed by legal counsel and found to be
15 within the agency's authority to adopt.

16 Issued in Austin, Texas on August 15th, 2024.

17 Filed with the Office of the Secretary of State on August 15th, 2024.

Haley Cochran

Haley Cochran

Assistant General Counsel, Office of General Counsel
Railroad Commission of Texas

Figure 2: 16 TAC §8.101(b)(2)

LIQUIDS PIPELINES				
Hazardous Liquids	Non Rural	Rural	Crossing of Navigable Waterways	Offshore
Crude Transmission	5 year intervals	10 year intervals	5 year intervals	Intervals prescribed by operator
Crude Gathering	5 year intervals	*10 year intervals [n/a]	5 year intervals	Intervals prescribed by operator
HVL	5 year intervals	5 year intervals	5 year intervals	Intervals prescribed by operator
Products	5 year intervals	10 year intervals	5 year intervals	Intervals prescribed by operator
Carbon Dioxide	5 year intervals	10 year intervals	5 year intervals	Intervals prescribed by operator

*only for onshore line pipe that can accommodate inspection by means of in-line inspection tools